

### City of Glendale Community Development Department Planning Division

**633 E. Broadway, Room 103 Glendale, CA 91206-4836**Tel (818)548-2140 or (818)548-2115
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October 11, 2017

Janelle Williams 2219 Honolulu Avenue, Suite "B" Glendale, CA 91020

RE: 2219 HONOLULU AVENUE

ADMINISTRATIVE USE PERMIT NO. PAUP 1710029

(Black Cow Cafe)

Dear Ms. Williams:

Pursuant to the provisions of the Glendale Municipal Code, Title 30, Chapter 30.49, the Community Development Department has processed your application for an administrative use permit to allow the continued on-site sales, service, and consumption of beer and wine (Type 41) at an existing full-service restaurant in the "CR" – Community Retail Zone, located at **2219 Honolulu Avenue**, described as Portion of Lot 70, Tract No. 1701, in the City of Glendale, County of Los Angeles.

#### CODE REQUIRES

(1) The on-site sales, service, and consumption of beer and wine requires an Administrative Use Permit in the CR – Commercial Retail Zone.

#### APPLICANT'S PROPOSAL

(1) To allow the sale of beer and wine (Type 41) for on-site sales, service, and consumption of beer and wine (Type 41) at an existing full-service restaurant.

#### **ENVIRONMENTAL DETERMINATION**

The project is exempt from CEQA review as Class 1 "Existing Facilities" exemption pursuant to State CEQA Guidelines Section 15301 (e), because the discretionary permit request is to continue alcohol sales to an existing full-service restaurant.

After considering the evidence presented with respect to this application, the Director of Community Development has **APPROVED WITH CONDITIONS** your request based on the following findings:

#### REQUIRED/MANDATED FINDINGS

After thorough consideration of the statements contained in the application, the plans submitted therewith, the above analysis by Community Development Department staff, and any comments received from the public with respect to this application, this Administrative Use Permit application is approved based on the following:

## A. That the proposed use will be consistent with the various elements and objectives of the general plan.

The subject site is located in the CR (Commercial Retail) Zone and the General Plan Land Use Element designation is "Commercial – Regional". Goods and services that are offered in this zone generally attract clientele from the adjoining residential neighborhoods. The sales, service, and consumption of beer and wine within an existing restaurant at this location is appropriate in an area of the city zoned for commercial uses and will continue to provide an option for the dining public to enjoy beer and wine with their meals.

The on-site sales, service, and consumption of beer and wine at the restaurant will be consistent with the elements and objectives of the General Plan. The land use designation of the site is "Commercial - Regional" where commercial uses along urban collectors, such as Honolulu Avenue, are desired. The project site is already developed and the applicant's request is to allow on-site sales, services, and consumption of beer and wine at the existing full-service restaurant. There have not been any complaints in the past regarding alcohol. Other elements of the General Plan, including Open Space, Recreation, Housing, and Noise Elements, will not be impacted as a result of the applicant's request. This application does not include any added floor area or modifications to the existing building; therefore, there will be no increase in required parking for this use. The subject property is legal nonconforming in terms of parking and landscaping. The existing on-site parking has proven to be sufficient for the restaurant and has not resulted in conflicts with nearby businesses or residential development. The applicant's request to allow the on-site sales, service, and consumption of beer and wine with meals is not anticipated to create any negative traffic-related impacts on Honolulu Avenue over and above the existing conditions.

The Circulation Element identifies Honolulu Avenue as an urban collector. The restaurant has been operating since 1995 and can adequately handle the existing traffic circulation around the site. The subject property has a retail use to the south and west, a parking lot and personal service use to the north, and a full-service restaurant use to the east, and the applicant's request to serve beer and wine with meals is not anticipated to create any negative traffic-related impacts on Honolulu Avenue and other businesses over and above the existing conditions.

# B. That the use and its associated structures and facilities will not be detrimental to the public health or safety, the general welfare, or the environment.

The on-site sales, service, and consumption of beer and wine at the existing full service restaurant will not be detrimental to the health, safety, and public welfare of the neighborhood in general. According to the Glendale Police Department, the

subject property is located in Census Tract 3006 where the suggested limit for on-sale alcohol establishments is seven. Currently, there are 32 on-sale establishments located in this tract and "Black Cow" is one of the existing 32. Restaurant uses frequently serve beer and wine as part of their food service. This ancillary service is not typically associated with public drunkenness or other alcohol-related crimes. Based on Part 1 crime statistics for this Census Tract, there were 225 crimes in 2016, 15.9% above the citywide average of 194. Within the last calendar year, there were no calls for police service at the existing restaurant.

# C. That the use and facilities will not adversely affect or conflict with adjacent uses or impede the normal development of surrounding property.

The on-site sales, service, and consumption of beer and wine at the existing full-service restaurant will not be detrimental to the community or adversely conflict with the community's normal development. Since 1995, "Black Cow" has operated without any major incidents. Their request to allow the on-site sales, service, and consumption of beer and wine with meals is not anticipated to adversely conflict with surrounding properties as it will be ancillary to the primary use, a restaurant. Other commercial uses (retail, restaurant, personal service) surround the project site. The consumption of beer and wine with food at the existing full-service restaurant will not conflict with adjacent or nearby land uses. There are no public facilities within the immediate area of the subject site.

# D. That adequate public and private facilities such as utilities, landscaping, parking spaces and traffic circulation measures are or will be provided for the proposed use.

The applicant's request to allow the service of beer and wine at the existing full-service restaurant will not result in inadequate public or private facilities. The project site is already developed and associated facilities are existing. The existing full-service restaurant, "Black Cow", has been operating at this location since 1995. The property is legal nonconforming in terms of parking and landscaping. The existing on-site parking has proven to meet the parking demand of the restaurant and has not resulted in conflicts with nearby businesses or residential development. Honolulu Avenue, as identified in the Circulation Element, is a fully developed urban collector and can adequately handle the existing traffic circulation adjacent to the site.

# REQUIRED ADDITIONAL FINDINGS OF FACT FOR AN ADMINISTRATIVE USE PERMIT (AUP) FOR ALCOHOL SALES (BEER & WINE), SERVICE AND CONSUMPTION

That all the criteria set forth in Section 30.49.030 (E) to be considered in making the findings in subsection a. through d. above have all been met and thoroughly considered:

1) That where an existing or proposed on-site use is located in a census tract with more than the recommended maximum concentration of on-site uses or that where an existing or proposed off-site use is located in a census tract

with more than the recommended maximum concentration of off-site uses, both as recommended by the California Department of Alcoholic Beverage Control, such use does not or will not tend to intensify or otherwise contribute to the adverse impacts on the surrounding area caused by such over concentration based on the comments submitted by the City of Glendale Police Department. The sale of beer and wine incidental to food service at the existing restaurant site does not, or will not, tend to encourage or intensity crime within this reporting district as noted in Finding B above.

- 2) That where the existing or proposed use is located in a crime reporting district with a crime rate which exceeds 20 percent of the city average for Part 1 crimes, as reported by the Glendale Police Department, such use does not or will not tend to encourage or intensify crime within the district because conditions have been included in the approval of this application to ensure that any potential negative impacts will be appropriately mitigated. As noted in Finding B above, the crime rate in Census Tract 3006 is at 15.9% above the city average for Part 1 crimes. In addition, no evidence has been presented that would indicate that the on-site sales, service, and consumption of beer and wine at the subject site would encourage or intensify crime within the district.
- 3) That the existing or proposed use does not or will not adversely impact any other uses within the surrounding area (churches, public or private schools or colleges, day care facilities, public parks, libraries, hospitals, or residential uses). As noted in Finding C above, there are no public facilities within the immediate area of the project site.
- 4) That adequate parking and loading facilities are or will be provided for the existing or proposed use or other reasonable alternatives satisfy the transportation and parking needs of the existing or proposed use. As noted in Findings C and D above, the applicant's request is not anticipated to increase the need for public or private facilities. The ancillary service of beer and wine at the existing full-service restaurant, "Black Cow" is not anticipated to intensify traffic circulation or parking demand. The site is fully developed and adequate parking and loading facilities are currently provided.
- 5) That, notwithstanding consideration of the criteria in subsections 1 through 4 above, alcoholic beverage sales, service, and on-site consumption does serve a public convenience for the area. The applicant's request to allow the on-site sales, service, and consumption of beer and wine at an existing full-service restaurant does serve a public convenience because it serves local residents, businesses, and the surrounding community. Conditions placed on the approval of the project will ensure that it will not adversely impact nearby businesses and residential uses.

#### **CONDITIONS OF APPROVAL**

**APPROVAL** of this Administrative Use Permit shall be subject to the following conditions:

- That the development shall be in substantial accord with the plans submitted with the application except for any modifications as may be required to meet specific code standards or other conditions stipulated herein to the satisfaction of the Director of Community Development.
- That all necessary licenses, approvals, and permits as required from Federal, State, County, or City authorities including the City Clerk shall be obtained and kept current at all times.
- That at all times when the premises are open for business, the sales and service
  of beer and wine shall be made only in the areas designated with an Alcoholic
  Beverage Control (ABC) license. Consumption of beer and wine will only be on
  those same licensed areas.
- That the sales and service of beer and wine shall be in full accord with the regulations and conditions established by the State Department of Alcoholic Beverage Control.
- 5. That there shall be no bar or lounge area on the premises maintained solely for the purpose of sales, service, or consumption of beer and wine by patrons.
- That no beer and wine shall be sold to be taken from the premises by patrons for off-site consumption.
- 7. That no patrons of the restaurant shall be allowed to bring into the establishment any beer and wine that were purchased from outside of the establishment, unless the facility has an established corkage policy allowing and regulating such.
- 8. That the restaurant shall remain open to the public during business hours.
- 9. That the restaurant shall adhere to the City's Fresh Air Ordinance, Title 8, Chapter 8.52 of the Glendale Municipal Code.
- 10. That the premises shall be maintained in a clean and orderly condition, free of weeds, trash, and graffiti.
- 11. That the facilities shall not be rented, leased, or otherwise occupied for purposes not specified.
- 12. That the proprietor and his/her employees shall make an active and conscientious effort to keep customers and employees from trespassing on other nearby properties or otherwise making disturbances in the area.

- 13. That any expansion or modification of the facility or use which intensifies the existing Administrative Use Permit shall require a new Administrative Use Permit application. Expansion shall constitute adding floor area, changes to the use or operation, or any physical change as determined by the Planning Hearing Officer, with concurrence from the Director of Community Development.
- 14. That the front and back doors to the restaurant shall be kept closed at all times while the location is open for business, except in case of emergency.
- 15. That no exterior signs advertising the service of beer and wine shall be permitted.
- 16. That all signs displayed shall conform to the requirements of the Glendale Municipal Code.
- 17. That live entertainment is permitted with the exception that no karaoke, no bikini activities or events, no lingerie activities or events, no swimwear activities or events, nor any similar activities or events be allowed where partial clothing of male or female entertainment is provided. A Live Entertainment permit must be obtained in accordance with G.M.C. 5.60.
- 18. That all music, lighting, noise, and odors shall be confined to the occupancy so as not to disturb occupants of other adjacent residences and businesses or properties and patrons on the public right-of-way.
- 19. That there shall be no video machine(s) maintained on the premises.
- 20. That access to the premises shall be made available to all City of Glendale Planning and Neighborhood Services Division, Police Department, and Fire Department staff upon request for the purpose of verifying compliance with all laws and conditions of this approval.
- 21. That the sale, service, and consumption of beer and wine shall be permitted only between the hours of 11:00 a.m. to 9:00 p.m. each day of the week.
- 22. That a Business Registration Certificate shall be applied for and issued for a full service restaurant with on-site sales, service, and consumption of beer and wine subject to the findings and conditions outlined in this decision letter.
- 23. That authorization granted herein shall be valid for a period of <u>TEN (10) YEARS UNTIL OCTOBER 11, 2027.</u>

#### APPEAL PERIOD

The applicant's attention is called to the fact that this grant is not a permit or license and that any permits and licenses required by law must be obtained from the proper City and public agency.

Under the provisions of the Glendale Municipal Code, Title 30, Chapter 30.62, any person affected by the above decision has the right to appeal said decision to the Planning Commission if it is believed that the decision is in error or that procedural errors have occurred, or if there is substantial new evidence which could not have been reasonably presented. It is strongly advised that appeals be filed early during the appeal period and in person so that imperfections/incompleteness may be corrected before the appeal period expires. Any appeal must be filed on the prescribed forms within fifteen (15) days following the actual date of the decision. Information regarding appeals and appeal forms will be provided by the Permit Services Center (PSC) or the Community Development Department (CDD) upon request and must be filed with the prescribed fee prior to expiration of the 15-day period, on or before **OCTOBER 26, 2017**, at the Permit Services Center (PSC), 633 East Broadway, Room 101, Monday thru Friday 7:00 a.m. to 12:00 p.m., or at the Community Development Department (CDD), 633 East Broadway, Room 103, Monday thru Friday 12:00 p.m. to 5:00 p.m.

APPEAL FORMS available on-line: http://www.glendaleca.gov/appeals

#### **TRANSFERABILITY**

This authorization runs with the land or the use for which it was intended for and approved. In the event the property is to be leased, rented or occupied by any person or corporation other than yourself, it is incumbent that you advise them regarding the conditions and/or limitations of this grant.

#### **VIOLATIONS OF THESE CONDITIONS**

Violations of conditions required by this determination may constitute a misdemeanor or infraction under section 1.20.010 of the Glendale Municipal Code (GMC) and/or a violation of other local, State or Federal laws or regulations. Unless a specific penalty is provided, any person convicted of a misdemeanor shall be punished by a fine not to exceed one thousand dollars (\$1,000.00), or imprisonment for a term not to exceed six (6) months, or by both fine and imprisonment. Infractions are punishable by a fine not exceeding the sum of five hundred dollars (\$500.00) for each violation. Violations of conditions required by this determination may be grounds for a revocation.

## REVOCATION, CONTINUING JURISDICTION

Section 30.64.020 – Revocation – The Community Development Department shall have continuing jurisdiction over variances, administrative use permits, and conditional use permits (individual cases heard and decided upon by the Planning Hearing Officer).

To consider the revocation, the Planning Hearing Officer shall hold a public hearing after giving notice by the same procedure as for consideration of a conditional use permit at least ten (10) days' notice by mail to the applicant or permittee. Continuing jurisdiction over any

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case is the purview of the Planning Hearing Officer, with concurrence by the Director of Community Development.

### **GMC CHAPTER 30.41 PROVIDES FOR**

#### **Termination**

Every right or privilege authorized by an Administrative Use Permit shall terminate two (2) years after the granting of such, unless the exercise of such right or privilege has commenced in good faith prior to such time, except as otherwise provided for.

#### Extension

An extension of the Administrative Use Permit may be requested one time and extended for up to a maximum of one (1) additional year upon receipt of a written request from the applicant and demonstration that a reasonable effort to act on such right and privilege has commenced within the two (2) years of the approval date. In granting such extension the applicable review authority shall make a written finding that neighborhood conditions have not substantially changed since the granting of the administrative use permit.

#### Cessation

An Administrative Use Permit may be terminated by the review authority upon any interruption or cessation of the use permitted by the Administrative Use Permit for one year or more in the continuous exercise in good faith of such right and privilege.

## NOTICE - subsequent contacts with this office

The applicant is further advised that all subsequent contact with this office regarding this determination must be with the case planner. This would include clarification, verification of condition compliance and plans or building permit applications, etc., and shall be accomplished **By Appointment Only**, in order to assure that you receive service with a minimum amount of waiting. You should advise any consultant representing you of this requirement as well.

Should you have any questions regarding this issue, please do not hesitate to contact the case planner, Daniel Manasserian at (818) 937-8159 or <a href="mailto:dmanasserian@glendaleca.gov">dmanasserian@glendaleca.gov</a>.

Sincerely,

Philip Lanzafame

**Director of Community Development** 

Laura Stotler

Planning Hearing Officer

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#### LS:DM:sm

CC: City Clerk (K.Cruz); Police Dept. (S.Bickle/Z.Avila); City Attorney's Dept. (G. van Muyden/Y.Neukian); Fire Prevention Engineering Section-(J.Halpert); Traffic & Transportation Section (P.Casanova); General Manager for Glendale Water and Power (S.Zurn); Glendale Water & Power--Water Section (G. Tom/S. Boghosian/R.Takidin); Glendale Water & Power--Electric Section (B. Alshanti/B.Ortiz/E.Olsen); Parks, Recreation and Community Services Dept. (T. Aleksanian); Neighborhood Services Division (R.Sada/J.Jouharian/); Integrated Waste Management Admin. (D. Hartwell); Maintenance Services Section Admin. (D. Hardgrove/J.Cawn); Street and Field Services Admin.; Engineering and Environmental Management (C.Chew/R. Villaluna); and case planner – Danny Manasserian.